

# Public Document Pack

## Police & Crime Panel for Lancashire

Monday, 9th December, 2019

6.30 pm

Blackburn Town Hall

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### AGENDA

1. **Welcome and Apologies**
2. **Minutes of the Meeting held on 18th September 2019**  
**Police and Crime Panel for Lancashire AGM Minutes** 3 - 9  
**September 2019**
3. **Declarations of Interest**
4. **Public Questions**
5. **Membership of the Panel 2019/20**  
**Membership Update 2019 20** 10 - 15  
**Letter from Home Office 1 October 2019**
6. **Presentation on the Violence Reduction Unit (VRU)/Knife Crime**  
Presentation on the VRU/Knife Crime by Robert Ruston, Programme Manager for the VRU.
7. **Performance Monitoring Report**  
**performance report** 16 - 19
8. **PCC Decisions**  
**Decision Report** 20 - 22
9. **Task and Finish Group Update**  
**Task Finish Group Update 2019 20** 23 - 25
10. **Verbal update from the Annual PCP Conference**  
The Vice Chair, Councillor Andy Kay, and Phil Llewellyn, Governance and Democratic Manager, will report back on

their attendance at the Annual PCP Conference held at Warwick University on Monday 19<sup>th</sup> November 2019.

- 11. Forward Plan Update**
- Lancashire Police and Crime Panel - Forward Plan Update report** **26 - 30**
- Forward Plan 2019 20**
- 12. Monitoring of Complaints**
- PCP Complaints Update** **31 - 33**
- 13. Urgent Business**
- An item of urgent business may only be considered under this heading where, by reason of special circumstances to be recorded in the Minutes, the Chairman of the meeting is of the opinion that the Item should be considered at the meeting as a matter of urgency. Wherever possible, the Secretary of the Panel should be given advance warning of any Members intention to raise a matter under this heading.
- 14. Date of Next Meeting**
- The next meeting of the Panel will be held at 6.30pm, on Monday 20<sup>th</sup> January 2020 (Precept only) Cabinet Room 'C' The Duke of Lancaster Room, County Hall, Preston.

Date Published: 29<sup>th</sup> November 2019

## **Police and Crime Panel for Lancashire**

**Minutes of the meeting held on Monday 18<sup>th</sup> September 2019**

### **Present:**

#### **Chair**

Councillor Alistair Bradley, Chorley Borough Council

#### **Committee Members**

Councillor Andy Kay, Blackburn with Darwen Borough Council

Councillor Viv Wilder, Fylde Borough Council

Councillor Keith Iddon, Lancashire County Council

Councillor Munsif Dad, Hyndburn Borough Council

Councillor Alistair Sinclair, Lancaster City Council

Councillor David Whipp, Pendle Borough Council

Councillor Simon Hore, Ribble Valley Borough Council

#### **Also in attendance**

- Clive Grunshaw, Police and Crime Commissioner
- Angela Harrison, Office of the Police and Crime Commissioner
- Chief Superintendent Ian Dawson
- David Fairclough, Secretary
- Asad Laher, Head of Governance
- Phil Llewellyn, Governance and Democratic Manager

### **1. Welcome and Apologies**

The Chair, Councillor Alistair Bradley welcomed all to the meeting. Apologies ahead of the meeting had been received from Councillors Geoff Driver, Ben Aitken, Paul Foster and Roger Berry, and apologies were received during the meeting as a result of an incident on the M6 from Councillors Ivan Taylor and Steve Hughes.

### **2. Minutes of the AGM Meeting held on 8<sup>th</sup> July 2019**

**RESOLVED** - The Minutes of the meeting held on 8<sup>th</sup> July 2019 were agreed as a correct record.

On behalf of Councillor Geoff Driver, Councillor Keith Iddon enquired about information on Non-Recorded Crimes which it was agreed at the last meeting would be circulated. Cllr Iddon was advised that the information had recently been circulated to all the Panel so a copy would be available from Councillor Driver.

### 3. Declarations of Interest

No Declarations of Interest were submitted.

### 4. Public Questions

No public questions had been received.

### 5. Membership Update

A report was submitted on Membership of the Panel for 2019/20, following the discussions at the AGM in July.

Following the AGM the Lancashire Leaders further discussed the position and a further option was suggested as follows:

Labour 9	Conservative 7 (+3)	Lib Dem 1	Independent Member 1
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This option like its predecessor could not be unanimously agreed.

The Panel noted that whilst neither of the two options made it possible to achieve the exact political balance, the Local Government Association ['LGA'] Guidance on Panel Arrangements and the Balanced Appointment Objective stated that the balanced appointment objective must be secured 'as far as is practicable'. As the Home Office had also pointed out, whatever membership was eventually agreed on, the rationale for doing that needed to be robust enough to withstand legal challenge.

As reported previously, Local Authorities combined must 'agree' to the balance of the Panel and the Home Office has powers to intervene and make appointments if agreement could not be reached locally, though it had been made clear that the best Panel arrangements are those which are locally determined.

Unfortunately given the failure of the Panel to be able to fully agree its composition for 2019/20 it had been necessary for the Secretary following consultation with all Lancashire Leaders, to write to the Secretary of State to be advised as regards finalisation of membership arrangements for 2019/20, pending which the membership would remain at the core membership level of 15 Councillors (as nominated to date) and the 2 independent co-opted members.

In terms of substitute members on the Panel, the report submitted outlined nominations to date and the Panel was asked to note the substitute members for constituent councils for 2019/20.

At the AGM of the Panel in July it was resolved that existing Chairs and Members of Task and Finish Groups be contacted to check if they were still happy to be part of the process with additional volunteers sought as appropriate to facilitate membership and work scopes to be agreed at this meeting. Unfortunately, the Panel noted that due to the uncertainty about Panel membership this had not been possible.

It was suggested that Subject Task and Finish Leaders (Champions) be nominated from the core constituent membership as currently identified and that the Panel confirm these nominations and subject areas to facilitate work to commence on task and finish areas for 2019/20. Councillor Berry had already stated his willingness to continue with his existing Group – Frontline Policing and David Whipp stated that he would be happy to continue to lead on the Contact Centre Group and be a Member of the Frontline Group. The Chair asked for any further volunteers to let David Fairclough or Phil Llewellyn know if they would like to be involved.

Each year the Secretary arranged with the Chair an Annual Induction and Introduction to the role and function of the Police and Crime Panel. Unfortunately, the Panel had to note that due to the uncertainty about Panel membership it had not been possible to date to determine when it would be appropriate for this session to take place. The panel were asked to note the Secretary would finalise a date for the Annual Induction and Introduction to the role and function of the Police and Crime Panel, to take place as soon as the final membership was known as appropriate.

## **RESOLVED -**

### **That the Panel:**

1. Note the Membership Update Report;
2. Note the substitute Councillors for constituent councils for 2019/20;
3. Agree Subject Task and Finish Leaders (Champions) be nominated from the core constituent membership and the subject areas for task and finish work for 2019/20; and
4. Note the Annual Induction and Introduction to the role and function of the Police and Crime Panel would be considered for rescheduling once the final panel membership is known for 2019/20.

## **6. Force Management Statement**

Chief Superintendent Ian Dawson delivered a presentation, explaining that Lancashire Constabulary was an early adopter of the Force Management Statement (FMS), being one of twelve pilot forces, and the FMS was used as the basis for Business Planning.

CS Dawson outlined the Executive Summary for 2018, with 2018 demand profile predominately about increases in complex need and vulnerability, with a key theme being digital policing development. In 2019, the Executive Summary highlighted the investment in Child Protection had led to an improved vulnerability response and there had been an increased intelligence picture relating to County Lines, Child

Criminal Exploitation, Child Sexual Exploitation and Human Trafficking following investment.

The benefits of the FMS approach were outlined, which included accurate detailed understanding of demand, both in the present and future predications, and effective prioritisation of investment and efficiency.

Members of the Panel discussed the use of the information in the FMS and the impact and benefits for members of the public and its use as a scrutiny tool. There was also discussion on the benefits of investment in technology versus having more officers/PCSO's on the beat. It was confirmed that the FMS would feed into the business process and would be referred to in reports moving forwards as well as at the Finance Seminar in December.

**RESOLVED** – That the presentation be noted.

## **7. Annual Report 2018/2019**

The PCC submitted his draft Annual Report for 2018/2019, highlighting key points and requesting feedback within the next two weeks ahead of the report being published.

The Commissioner particularly highlighted the investment in 'Our Lancashire', which was a social action platform for groups and would launch in Autumn 2019, as well as the new volunteer role of Community Champion which was currently being piloted and would provide a visible presence in local communities and bring groups together.

The Panel gave comments on the report and also requested more information on 'Our Lancashire' be provided at the next meeting.

**RESOLVED** – That the report be noted.

## **8. Performance Monitoring Report**

The Commissioner submitted his latest performance monitoring report, which covered the period 1<sup>st</sup> April to 30<sup>th</sup> June 2019.

In submitting his report, the Commissioner highlighted the successful grant funding bid for the sum of £1.82M to tackle knife crime, and advised that this needed to be invested by March 2020, and outlined the way the funding would be used.

Members of the Panel discussed the report, in particular the response times which were a cause for concern and were not levelling off as predicated, and if an improved position would be seen soon. The Commissioner advised that following the recruitment of 40 extra officers and other specialist staff improved response times would be seen, but extra staff were still required and it remained to be seen how

many extra officers there would be in Lancashire, following the Government's recent announcement of 20,000 new officers nationally.

**RESOLVED** – That the report be noted.

## **9. PCC Decisions**

A report was submitted, highlighting decisions made in the period since the last meeting of the Panel on 8<sup>th</sup> July 2019.

**RESOLVED** – That the report be noted.

## **10. Verbal report back from the LGA Annual Police & Crime Panels Workshop held on 11<sup>th</sup> July 2019.**

The Vice Chair, Councillor Andy Kay, Asad Laher and Phil Llewellyn updated the Panel on their recent attendance at the Annual LGA PCP Workshop, held on 11<sup>th</sup> July 2019 in London. The Workshop had been a good opportunity to hear the latest national position and network with counterparts, and updated Panel guidance was launched by Ed Hammond, Centre for Public Scrutiny. The Home Office also provided an update, and there was also been an update from the National Association and a Panel discussion on Serious Violent Crime, including County Lines.

**RESOLVED** – That the verbal report be noted.

## **11. Annual PCP Conference November 2019**

The Chair asked that any Member interested in attending the Annual PCP Conference at the University of Warwick let Phil Llewellyn know, and asked Phil to circulate the details again.

The Secretary advised that the Home Office had confirmed that Membership of the National Association could not be funded from the Home Office Grant, and one option would be for all the local authorities on the Panel to equally contribute towards the cost. The Vice Chair indicated that as Host Authority, Blackburn with Darwen would however cover the cost of the £500 subscription.

**RESOLVED** – 1. That attendance at the Annual Conference be discussed and confirmed outside of the meeting;

2. That it be noted that Blackburn with Darwen Borough Council would cover the cost of subscription to the National Association for 2019/20.

## **12. Forward Plan 2019/20**

Further to discussions at the AGM in July, the Panel was asked to identify and agree from the PCC's Reports to the Panel 2 (or more) areas of particular interest that the

Panel would focus on as special interest area at its meetings scheduled in, December 2019 and March 2020.

Unfortunately, due to the issues reported separately earlier in the meeting regarding Panel membership for 2019/20 it had not been possible to date to finalise full membership of Task and Finish Groups for 2019/20. However once those issues were resolved the Secretary would liaise with the PCC on the production of more detailed information to be prepared and circulated in advance of the meetings to facilitate full and detailed scrutiny of chosen areas of scrutiny.

The proposed Forward Plan had therefore been amended to reflect the delay to the establishment of the Task and Finish Groups. The title of the report due from these Groups would also be inserted following decisions taken at the meeting. In addition, the Government was also due to introduce new regulations regarding the implementation of new complaints and conduct legislation in 2019. However, the laying of this legislation was now not expected until at the earliest, December 2019. The updated Forward Plan now reflected this later date.

**RESOLVED** - That the Panel agree the updated Forward Plan for the Municipal Year 2019/20 and subject to considerations set out separately on the Agenda, agree the title of, and timetable for the reporting back from any Task and Finish Groups aligned to each area of the Plan (as appropriate).

### **13. Monitoring of Complaints**

A report was submitted which set out the current position with regard to communications relating to potential complaints received up to 31<sup>st</sup> August 2019 in relation to the Police and Crime Commissioner.

Since the commencement of the Panel in 2012 there had now been 67 recorded communications which at the outset were described by the complainants as complaints against the Police & Crime Commissioner, and all 67 outcomes had been reported to previous meetings.

No complaints about the PCC had been received between 1<sup>st</sup> July 2019 and 31<sup>st</sup> August 2019.

**RESOLVED** – That the update in relation to communications and complaints be noted.

### **14. Urgent Business**

There were no items of urgent business.

### **15. Date of Next Meeting**



The next meeting of the Panel would be held at 6.30pm on Monday 9<sup>th</sup> December 2019 at Blackburn Town Hall, and would be preceded by a Finance Seminar for Members at 5.30pm.

Signed.....Chair  
2019

## **Police and Crime Panel for Lancashire**

Meeting to be held on the 9th December 2019

### **Membership Update**

Contact for further information: David Fairclough, Secretary to Police & Crime Panel, [david.fairclough@blackburn.gov.uk](mailto:david.fairclough@blackburn.gov.uk)

#### **Executive Summary**

To receive an update on the membership of the Police and Crime Panel, Substitute Councillors, Task and Finish Groups and Induction 2019.

#### **Recommendation**

Panel is asked to:

1. Note the Membership Update Report and confirm Membership for 2019/20.
2. Recommend that at the AGM in July 2020 when the Panel consider reviewing the membership of the Panel in 2020/21 they consider additional members (if required) in accordance with the legislation and in light of the confirmatory advice from the Home Office as referenced in this report.
3. Note that the Induction and Introduction to the role and function of the Police and Crime Panel be scheduled for Panel Membership in 2020/21

## **1 Membership Update 2019/20**

The Police Reform and Social Responsibility Act 2011 introduced Police and Crime Panels (PCP) as formal joint committee of all the local authorities in a police force area.

For Lancashire the Police force area includes the County Council, 12 District Councils and the two Unitary Councils. The first meeting of the Police and Crime Panel for Lancashire was held on the 31<sup>st</sup> July 2012.

### **Constitution of the PCP**

As previously reported, in Lancashire the Panel was initially made up of 15 Elected Members, one from each Authority. Up to an additional 3 elected members can be

added in order to achieve the 'balanced appointment objective' so that when taken together the Members of the Panel represented the political make up of all the relevant local authorities for the police area and had the skills, knowledge and experience necessary for it to discharge its functions effectively. Having considered the provisions in the legislation and options available for applying a political balance to the Panel, it was agreed that the constitution of the PCP for 2012/13 be based on calculation of current political balances across the whole membership of authorities, with the Independent Members being grouped together as a whole. At that time, it was also agreed to appoint an additional three Elected Members to achieve political balance and the Home Secretary subsequently approved this basis in order to achieve the political balance objective. This has been the arrangement for the last 6 years.

In addition to the above Members, the Panel also agreed to appoint 2 Independent Co-opted Members, who are not elected representatives, to serve on the Panel.

It was also previously agreed that Council Members of the Panel would serve a 12 month term on the Panel and that the political balance of the Panel would be reviewed after the Local Elections each May. After the elections, each Council being invited to nominate their representative for the Panel.

From nominations received for 2019/20 the Panel's core membership of 15 Councillors (plus 2 co-opted members) resulted in a political balance of

Labour 9	Conservative 4	Lib Dem 1	Independent Member 1
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Regulations and Guidance however require the Panel to seek to be politically balanced. To assess the balance, all the seats following the Local Elections on the 2 May 2019 and some changes since, were added together to identify the target balance that would achieve political balance based on the seats won across the County and respective Councils (15 Local Authorities) which would be:

Labour 6	Conservative 6	Lib Dem 1	Independent Member 2
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As discussed at the AGM in July, and subsequently by Lancashire Leaders, the Regulations and Guidance then provide for the Councils as a first step in terms of seeking to address any such issue arising, invite the core member councils to reconsider their individual nominations to see if this would bring the balance more into line, i.e to seek to achieve the political balance objective.

At the AGM and subsequently by Lancashire Leaders, however it was reported no Council was agreeable to changing their nomination.

The next step as also advised at the AGM, was to then seek to add councillor membership up to the maximum of 18 elected members to seek to address the political balance objective. This it was noted was the action taken in previous years by the Panel to address this issue. The additional 3 seats proposed and the names of those proposed additional councillors required however the unanimous agreement of the 15 Council's membership.

A 18 seat (Councillor membership) would have then resulted in an amended ideal political balance of:

Labour 8	Conservative 7	Lib Dem 1	Independent Member 2
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Given that no Council under stage 1 of the process would agree to change their party nomination a proposal was presented at the AGM in July for the following compromise position.

**18 Elected Members** (plus 2 Independent persons) on the following basis

Labour 9	Conservative 6 (+2)	Lib Dem 1	Independent Member 2 (+1)
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This could not be unanimously agreed.

Following the AGM the Lancashire Leaders further discussed the position and a further option was suggested as follows:

Labour 9	Conservative 7 (+3)	Lib Dem 1	Independent Member 1
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This option could also not be unanimously agreed by the Panel.

The Secretary had advised the Panel that whilst neither of the two options made it possible to achieve the exact political balance, the Local Government Association ['LGA'] Guidance on Panel Arrangements and the Balanced Appointment Objective states:

*'In some cases it may be difficult to achieve political balance, especially where it is not possible to co-opt additional councillors on to the panel. Councils may not be persuaded to nominate opposition members to achieve complete political balance and as the Home Office legal clarification points out, in recognition of this the Police Reform and Social Responsibility Act states that the balanced appointment objective must be secured 'as far as is practicable'. As the Home Office has also pointed out, whatever membership is eventually agreed on, the rationale for doing that needs to be robust enough to withstand legal challenge.'*

The Secretary also advised that the Local Authorities combined must 'agree' to the balance of the Panel and that the Home Office may advise or make recommendations if agreement cannot be reached locally, though it has been made clear that the best Panel arrangements are those which are locally determined.

Unfortunately given the failure of the Panel to be able to fully agree its composition for 2019/20 the Panel asked the Secretary following consultation with all Lancashire Leaders, to write to the Secretary of State as regards finalisation of membership arrangements for 2019/20. Pending a reply it was noted the membership would need to remain at the core membership level of 15 Councillors (as nominated to date) and the 2 independent co-opted members.

On 1<sup>st</sup> October 2019 the Home Office wrote to respond to the Panel as regards the issue of membership and the 'balanced appointment objective'. A copy of the response was circulated to Lancashire Leaders and Panel Members on 10<sup>th</sup> October 2019 and is reproduced as Appendix A to this report.

The Home Office have confirmed the advice of the Secretary that:

*"It is the responsibility of the Panel to agree nominations which are acceptable to all of its members. As noted in your letter, the balanced appointment objective must be secured 'as far as reasonably practicable' – if you feel the disagreement on co-option is irreconcilable, then the Panel may have reached the limit of this definition."*

Given this advice that Panel are asked to confirm their membership for 2019/20 as the current 15 members plus 2 independent persons.

The Panel could review again co-opting additional elected members, under the balanced appointment objective however these would need to be agreed by the whole Panel and then notified to y the Secretary of State with the reasons for nominations. The Panel may consider that reviewing the membership again at the AGM in July 2020 may be appropriate therefore in the circumstances.

In addition in the light of the passage of time in confirming membership and the experience and knowledge of the core membership to date, it would be appropriate to defer the Induction and Introduction to the role and function of the Police and Crime Panel until post the confirmed membership for 2020/21 following the AGM in July 2020.

## **Consultations**

All Local Authorities represented on the PCP are consulted in relation to the Constitution/Membership and political balance on the Panel as set out in this report.

## **Implications:**

This item has the following implications, as indicated:

## **Risk Management**

The requirement for an Independent Police and Crime Panel for Lancashire is in accordance with the provisions of the Police Reform and Social Responsibility Act 2011.

## **Legal Implications**

The legal implications of this report are set out in the body of the report. The Panel is set up in accordance with Part 2 of Schedule 6 of the The Police Reform and Social Responsibility Act 2011. Schedule 6 part 4 [Paragraph 31] makes provision for the duty to produce a balanced panel and secure that (as far is reasonably practicable) the balance appointment objective is met.

The legislation specifies that Police and Crime Panels must be balanced in terms of geography, political make-up and the skills, knowledge and experience of panel members.

In particular, the LGA guidance explains the legal requirement to have a Panel that represents all parts of the police area and represents the political make-up of the relevant local authorities, when taken together.

Local authorities could look to achieve this, in the first instance, by considering the proportion of councillors from each political party across the force area. This approach is the closest to the spirit of the legislation.

The legislation also requires that the “balanced appointment objective” includes that the Panel members (when taken together) “have the necessary skills, knowledge and experience necessary for the Police and Crime Panel to discharge its functions effectively”.

The Home Office have confirmed in Appendix A of this report how the legislation should be interpreted in respect of the balanced appointment objective.

## **Local Government (Access to Information) Act 1985**

### **List of Background Papers**

Responses received from  
Individual Local Authorities  
regarding nominated  
Representatives

May/June/July/August  
2019

David Fairclough  
Secretary to the Police  
& Crime Panel

Reason for inclusion in Part II, if appropriate N/A



Home Office

Denise Park  
Chief Executive  
Blackburn with Darwen Borough Council  
Town Hall  
Blackburn, Lancashire  
BB1 7DY



Reference: TRO/0013105/19

1 October 2019

Dear Ms Park,

Thank you for your letter of 30 August. I'm sorry to hear of the difficulty the Lancashire Police and Crime Panel has experienced in formally agreeing its composition.

As you are aware, PCPs must from time to time consider whether changing the number of co-opted members would help in meeting the 'balanced appointment' objective. If the Panel decides that changing the number would help, it must exercise that power by application to the Secretary of State (provided the total membership of the panel would not exceed 20). However, you are correct in noting that the proposed co-optees must have agreement from all members of the Panel.

It is the responsibility of the Panel to agree nominations which are acceptable to all of its members. As noted in your letter, the balanced appointment objective must be secured 'as far as reasonably practical' – if you feel the disagreement on co-option is irreconcilable, then the Panel may have reached the limit of this definition.

We are grateful for early sight of the issue at this stage, but as we are not considering a failure to appoint from any local authority member you will appreciate that any role for the Secretary of State is limited.

Yours sincerely

Lauren Diffey  
Head of Governance, Scrutiny and Accountability  
Police Strategy and Reform Unit

## **POLICE AND CRIME PANEL**

**Meeting to be held on 9 December 2019**

### **Police & Crime Plan Performance Monitoring Report**

Contact for further information Ian Dickinson, 01772 533587, Office of the Police and Crime Commissioner, [ian.dickinson@lancashire-pcc.gov.uk](mailto:ian.dickinson@lancashire-pcc.gov.uk)

#### **EXECUTIVE SUMMARY**

The Purpose of this report is to provide Members of the Panel with an update on progress in delivering the current Police and Crime Plan (the Plan) for Lancashire 2016-2021.

This report covers the 2nd quarter' from the 1 July 2019 to 30 September 2019

#### **RECOMMENDATION**

The Panel is asked to consider the report.

#### **Background**

1. The Police and Crime Commissioner has a responsibility to hold the Chief Constable to account for the Constabulary's performance as against the police and crime plan priorities by means of the quarterly Strategic Scrutiny meeting.
2. This link <https://www.lancashire-pcc.gov.uk/meetings-and-decisions/meetings-and-reports/strategic-scrutiny-meetings/> details the Scrutiny papers received from the Chief Constable and the note of the meeting records the PCC holding the Chief Constable to account.
3. The Panel are therefore referred to that Scrutiny meeting and may through today's meeting ask the Police and Crime Commissioner issues they feel relevant to that Scrutiny.

#### **Performance Headlines**

4. As members are aware, the Police and Crime Commissioner has a statutory duty to under section 12 of the Act, to produce an Annual Report on the exercise of the organisation's functions in the financial year and the progress that has been made in the meeting of the police and crime objectives in the Police and Crime Plan.
5. A copy of the draft annual report was presented to the Panel in September 2019 and following receipt of the panel's comments has now been published.



6. Since the last meeting in September 2019, HMICFRS have carried out a 3 day Counter Terrorism Inspection for Lancashire Constabulary. Initial feedback from HMICFRS was positive and a single thematic report will be presented to the Home Secretary by 31<sup>st</sup> March 2020. The report will also be presented to the Panel following its release.
7. The Commissioner was pleased to learn that all Lancashire specific HMICFRS recommendations have been completed and evidenced and are now awaiting sign off by the respective HMICFRS lead officer.
8. It is anticipated that prior to the next full meeting in March 2020 the Constabulary will be inspected by HMICFRS/HMIP in relation to custody.
9. The Panel will recall that at the last meeting an enquiry was made of the Commissioner in relation to the level of recorded crime. As anticipated, recorded crime increases have continued to level off. There was a 2% increase in recorded offences from 152,063 to 155,255 year on year (October 17'-Sept' '18 compared with October '18 – Sept '19). This quarter, (Q2 2019-20) is the first which allows for a more meaningful year on year comparison, given that recorded crime increased sharply in Q1 2018-19, following interventions as a result of Her Majesty's Inspectorate of Constabularies Fire and Rescue Services (HMICFRS') Crime Data Integrity (CDI) inspections. The minimal year on year change reported to September 2019 provides that the increases seen over the past year were largely attributable to changes in crime recording practices.
10. In early November, the Commissioner launched a new fund to tackle knife crime across the county with community groups and third sector organisations having the opportunity to bid for up to £20k for initiatives from a £100k funding pot which the Commissioner has set aside from the £1.8m Home Office grant. 42 applications have been received for projects that aim to address the known underlying causes and drivers of knife crime. A presentation on the Violence Reduction Unit and knife crime appears elsewhere on the Agenda.
11. The Commissioner held two Modern Slavery events in Blackpool and Lancaster in September and October respectively, both of which were very well attended and supported by all members of the Pan Lancashire anti-Slavery Partnership (PLASP).
12. The work of the PLASP continues to go from strength to strength with membership increasing all the time and buy in from agencies, local authorities, DWP, businesses and a number of charities to name a few.
13. The Commissioner held a number of shows at various locations throughout the summer focussing on rural crime with both the PCC/DPCC attending all if

not most of them. This was a great opportunity to join up to the Let's Talk Policing Survey and highlight/support rural crime initiatives.

14. The OPCC took part in a national survey earlier in the year to support information around domestic abuse in the rural communities. This outcomes of this survey formed part of the national rural crime conference held recently at which Lancashire was noted for its commitment and support to tackling this issue. Further developments are for members of the OPCC to work with the Association of Police and Crime Commissioners' National Lead Julia Mulligan to take this work forward.
15. During the last quarter the OPCC have remained heavily involved in all the Criminal justice subgroups including victims and witnesses (newly introduced Victims Code of Practice being implemented) representative of the PCC's office chaired LCJB twice.
16. The Reducing Reoffending Board has continued to go from strength to strength under the influence of the Independent Chair, funded by the PCC. At the beginning of the last quarter further funding was awarded for a number of projects amounting to £172K for 9 schemes across Lancashire. These projects included the Lancashire Women's Centre AVERT scheme supporting females in and out of custody and Active Lancashire providing structured schemes of support through local football clubs.
17. Since September the Commissioner has visited all three Major Incident Rooms and listened at first hand to very real demands on the service. With a normal expectation of 12 murders per year, the Major Incident Rooms are seeing unprecedented times with numbers currently at 26. These incidents have to be heavily resourced and come at a huge cost on stretched resources.
18. Excellent progress is being made in respect of the digitalisation programme being implemented across the Constabulary with officers receiving new hand held devices (Samsungs and iPads) to keep them out in the community without needing to return to the station providing continuous visibility whilst enabling officers to complete documentation that would normally require them to return the station.
19. The Commissioner has commissioned Tonic Consultancy to undertake a pan-Lancashire mapping exercise of Domestic Abuse and Sexual Violence services across Lancashire which is due to conclude in December. Early findings are to be presented to the project steering group on 10 December. The full report is expected in January 2020.
20. With a 3 year pilot to place sexual violence support in Lancashire Health Settings coming to an end in March 2020 the Commissioner has submitted a

business case to NHS England for continuation of the project past that point. The business case has been approved and funding has now been granted to continue the project on a rolling 2 year basis. Further, the Commissioner is hosting a conference for 200 delegates this month to share learning from the project with Safeguarding professionals across the county and further afield.

21. The Commissioner has supported the Constabulary's internal Record4Victims campaign at a number of roadshow events to inform officers of the support available from Lancashire Victims Services and to highlight why accurate recording is important to ensure victims are able to access support.

### **Recommendation**

Panel Members are recommended to consider the information contained in this report, and the information provided within the meeting, and comment accordingly.

**Angela Harrison**  
Director

## POLICE AND CRIME PANEL

Meeting to be held on 9 December 2019

### Police & Crime Commissioner Decisions

Contact for further information: Ian Dickinson, 01772 533462, Office of the Police and Crime Commissioner, [ian.dickinson@lancashire-pcc.gov.uk](mailto:ian.dickinson@lancashire-pcc.gov.uk)

#### EXECUTIVE SUMMARY

The purpose of the report is to highlight decisions made by

- i) the Police and Crime Commissioner for Lancashire, and
- ii) the Director, or authorised officer, under delegated authority in the period since the last meeting of the Panel on the 18 September 2019.

#### RECOMMENDATION

The Panel is asked to consider the report and raise any issues identified on the decisions presented.

### 1 Background

- 1.1. Under Section 28(6) of the Police Reform and Social responsibility Act 2011, the Panel is obliged to review or scrutinise decisions made, or other action taken, by the Police and Crime Commissioner's functions and, where necessary, make reports or recommendations to the Police and Crime Commissioner with respect to the discharge of the Commissioner's functions.
- 1.2. The Commissioner is under a statutory obligation under the terms of the Specified Information Order to publish details of decisions of significant public interest. In more general terms under Section 13 of the 2011 Act, the Commissioner is obliged to ensure that he provides the Panel with any information that it might reasonably require to allow it to carry out its functions. This would include the provision of information regarding the Commissioner's decisions and actions, irrespective of whether they were to be considered to be of 'significant public interest'.
- 1.3. In this respect, the Commissioner publishes on his website all decisions he has made.
- 1.4. Further details on all these decisions are available for scrutiny on the Commissioner's Website at:-  
  
<http://lancashire-pcc.gov.uk/meetings-and-decisions/decisions/>
- 1.5. Additionally, Members may access the Strategic Scrutiny Agenda and Minutes at  
  
<http://lancashire-pcc.gov.uk/meetings-and-decisions/meetings-and-reports/strategic-scrutiny-meetings/>

and the Joint Management Board papers at

<http://lancashire-pcc.gov.uk/meetings-and-decisions/meetings-and-reports/joint-management-board/>

## 2 Decisions made and/or published since the last scheduled meeting of the Police and Crime Panel

2.1 Drawing on the information published on the Commissioner's website, a number of decisions have been made since the report to the Panel at its last meeting on 18 September 2019. These are set out in the table below.

Decision Reference	Decision Title	PCC Priority	Date of Decision
2019/22 (restricted)	Request for Authority to Proceed to Legal Proceedings	Governance  Supporting Vulnerable People and Victims	17 September 2019
2019/23 (restricted)	Review of Riot Compensation Act 2016	Governance	17 September 2019
2019/24	Police Complaint Reform – Options paper	Governance	-
2019/25	Community Action Fund	Supporting Vulnerable People and Victims  Tackling Crime and Re-offending	25 October 2019
2019/26 (restricted)	Pension Forfeiture	Supporting vulnerable people and victims	15 November 2019
2019/27	Counter Terrorism - Prevent	Tackling Crime and Re-Offending  Supporting vulnerable people and Victims  Developing Safe and Confident Communities	26 November 2019
2019/28	Meam – BwD	Tackling Crime and Re-Offending	26 November 2019

		Supporting vulnerable people and Victims	
2019/29	Drug & Substance Misuse – Blackpool	Supports all 4 PCC priorities	26 November 2019
2019/30	Street Pastor Funding	Supporting vulnerable people and victims	26 November 2019
2019/31	Financial position as at 30 <sup>th</sup> Sept 2019	Governance	21 November 2019
	Delegated decisions	Governance	25 November 2019

### 3. Director's Delegated Decisions

- 3.1 The Panel will recall that the Commissioner has agreed to the Director's delegated decisions being published.
- 3.2 A report detailing the exercise of her delegations made since the last meeting was presented to the Commissioner on the 25 November 2019. This report has been published along with all other decisions made by the Commissioner on the website and is available for inspection via the following link.

<http://lancashire-pcc.gov.uk/meetings-and-decisions/decisions/>

### 4. Conclusion

- 4.2 In accordance with its statutory duty, the Panel has the opportunity to scrutinise and review the decisions made and published as set out in the report now presented.

## **Police and Crime Panel for Lancashire**

Meeting to be held on the 9th December 2019

### **Task & Finish Group Update**

Contact for further information: David Fairclough, Secretary to Police & Crime Panel,  
[david.fairclough@blackburn.gov.uk](mailto:david.fairclough@blackburn.gov.uk)

#### **Executive Summary**

To receive an update on the Task & Finish Groups

#### **Recommendation**

Panel is asked to:

Note the Update Report

### **Task & Finish Groups 2019/20**

At the AGM of the Panel in July it was resolved that existing Chairs and Members of Task and Finish Groups be contacted to check if they were still happy to be part of the process with additional volunteers sought as appropriate to facilitate membership and work scopes to be agreed at this meeting. Unfortunately, due to the uncertainty about Panel Membership it was noted this had not been possible.

It was agreed at the September meeting of the Panel therefore that Subject Task and Fish Leaders (Champions) be nominated from the core constituent membership as currently identified and that the Panel confirm these nominations and subject areas to facilitate work to commence on task and finish areas for 2019/20.

Councillor Berry agreed to lead on Frontline Policing

Councillor Whipp agreed to lead on the Contact Centre

Following the September meeting of the Panel, the Secretary's office sought additional Panel members to complete the two Task & Finish Groups for this year.

Councillor Boswell joined the Frontline Policing Task and Finish Group along with Councillor Whipp, and Councillor Hughes has joined the Contact Centre Task and Finish Group.

The Secretary's office confirmed with Councillor Berry the key areas for scrutiny for task and Finish group 1 and specific information is being prepared by the Office of the Police and Crime Commissioner for circulation to Task and Finish Group members on these areas.

- Neighbourhood policing and response teams and their interactions, and whether there is evidence that this model of policing works;
- The balance between neighbourhood policing and response teams, and whether there is a need to recruit more PCSOS and Specials to assist neighbourhood policing;
- Progress in reducing knife crime.

Once this information has been circulated the group will consider and determine how it would like to progress further scrutiny of the topic in advance of reporting back to the Panel in March.

Councillor Whipp will be similarly providing information to the Secretary's office identifying the area's for closer scrutiny in respect of the Contact Centre and then determining how the Task and Finish group will progress more detailed scrutiny in advance of reporting back to the Panel in March.

## **Consultations**

All Members of the Panel are consulted in relation to Task and Finish Group work as set out in this report.

## **Implications:**

This item has the following implications, as indicated:

## **Risk Management**

The requirement for an Independent Police and Crime Panel for Lancashire is in accordance with the provisions of the Police Reform and Social Responsibility Act 2011.

## **Legal Implications**

The Police Reform and Social Responsibility Act 2011 introduced Police and Crime Panels (PCP) as formal joint committee of all the local authorities in a police force area, with the following main responsibilities.

- making recommendations on the Police and Crime Commissioners (PCC) Police and Crime Plan and Annual Reports;



- consider the PCCs appointment of a Chief Constable, with the Panel having power of veto over the appointment;
- consider the level of precept to be set by the PCC, again with a power of veto;
- review certain senior appointments by the PCC;
- scrutinise and support the activities of the PCC.

The creation of Task & Finish Groups to fulfil the scrutiny of the work of the Commissioner is appropriate and meets the legislative function of the Panel.

**Local Government (Access to Information) Act 1985  
List of Background Papers**

None

Reason for inclusion in Part II, if appropriate N/A

## Agenda item

### **Police and Crime Panel**

Meeting to be held on 9<sup>th</sup> December 2019

### **LANCASHIRE POLICE & CRIME PANEL FORWARD PLAN 2019/20**

Contact for further information:

David Fairclough (01254) 585642 HR, Legal & Governance Services,  
[david.fairclough@blackburn.gov.uk](mailto:david.fairclough@blackburn.gov.uk)

### **Executive Summary**

This report sets out an updated forward plan for the Panel for the Municipal Year 2019/20. (Appendix `1` refers)

### **Recommendation**

The Panel agree the updated Forward Plan for the Municipal Year 2018/19 for publication.

### **Background and Advice**

The report by the Standards in Public Life Report – Tone from the Top – identified the importance of Forward Plans.

Police and Crime Panels should focus attention on key areas for scrutiny each year by reviewing the PCC's Police and Crime Plan.

To facilitate work in advance of the scheduled meetings for areas selected for further scrutiny the Panel agreed Task & Finish Groups to review information in advance of the meetings and engage directly with the PCC & the Office of the PCC as appropriate.

The Forward plan has now been updated to reflect the creation of the Task & Finish Groups for 2019/20 as referenced separately on this Agenda and the now adjusted timetable for reports back to the full Panel on their work.

The Secretary has also updated the timetable for a report on the changes to the Complaints process to be presented to the Panel, based on the likely timeframe for the new regulations to be in place.

The updated Forward plan is attached as Appendix `1` to this report.

The Panel is also advised that in addition to the areas directly lifted from the Police and Crime Plan the Forward Plan can include other areas for focus of scrutiny.

### **Consultations**

N/A

### **Implications:**

This item has the following implications, as indicated:

#### **Legal Implications**

Forward Plans are a requirement for local authorities, and a good programme of work, with a forward plan for any public reports, cuts down on 'surprises'; unexpected decisions or issues that a Panel may be required to respond to. It is considered that a Forward Plan helps the Panel in carrying out its scrutiny role in an effective manner.

#### **Financial Implications**

N/A

#### **Risk management**

The provision of effective scrutiny by the Police and Crime Panel is in accordance with the provisions of the Police Reform and Social Responsibility Act 2011.

### **Local Government (Access to Information) Act 1985**

#### **List of Background Papers**

<u>Paper</u>	<u>Date</u>	<u>Contact/ Directorate/Tel</u>
Good Practice for Police and Crime Panels Guidance Document	May 2015	David Fairclough 01254 585642

**LANCASHIRE POLICE & CRIME PANEL**  
**FORWARD PLAN KEY DECISIONS**  
**SEPTEMBER 2019 – JULY 2020**  
**(Updated December 2019)**

<b>ANTICIPATED DATE</b>	<b>KEY DECISION / ITEM OF BUSINESS / CONTACT OFFICER / CONSULTATION DETAILS</b>	<b>CONTACT OFFICER</b>
<u>September 2019</u>	<p><b>Police &amp; Crime Plan</b> Report of the Police &amp; Crime Commissioner</p> <p><b>Police &amp; Crime Plan Performance Report</b> Report of the Police &amp; Crime Commissioner</p> <p><b>Annual Report</b> Report of the Police &amp; Crime Commissioner</p> <p><b>Decisions Report</b> Report of the Police &amp; Crime Commissioner</p>	<p>Ian Dickinson OPCC</p> <p>Ian Dickinson OPCC</p> <p>Ian Dickinson OPCC</p> <p>Ian Dickinson OPCC</p>
<u>December 2019</u>	<p><b>Police &amp; Crime Plan Performance Report</b> Report of the Police &amp; Crime Commissioner</p> <p><b>Decisions Report</b> Report of the Police &amp; Crime Commissioner</p>	<p>Ian Dickinson OPCC</p> <p>Ian Dickinson OPCC</p>

ANTICIPATED DATE	KEY DECISION / ITEM OF BUSINESS / CONTACT OFFICER / CONSULTATION DETAILS	CONTACT OFFICER
<u>January 2020</u>	<p><b>Initial consideration of the Commissioner's 2015/16 – precept proposals</b> Report of the Police &amp; Crime Commissioner</p> <p><b>Consideration of the PCCs revenue and capital budget proposals</b></p> <p><b>Consideration of the PCCs proposed Community Safety Grants</b></p>	<p>Ian Dickinson OPCC</p> <p>Ian Dickinson OPCC</p> <p>Ian Dickinson OPCC</p>
<u>March 2020</u>	<p><b>Police &amp; Crime Plan</b> Report of the Police &amp; Crime Commissioner</p> <p><b>Police &amp; Crime Plan Performance Reports</b> Report of the Police &amp; Crime Commissioner</p> <p><b>Decisions Report</b> Report of the Police &amp; Crime Commissioner</p> <p><b>Scrutiny Task &amp; Finish Groups 1 &amp; 2</b> Report of the Task and Finish Group</p> <p><b>Review of Police Complaints Procedures &amp; Police &amp; Crime Panel Complaints Procedure - Update</b> Report of the Police &amp; Crime Commissioner/Report of Secretary Lancashire Police &amp; Crime Panel</p>	<p>Ian Dickinson OPCC</p> <p>Ian Dickinson OPCC</p> <p>Ian Dickinson OPCC</p> <p>Lead Members for T &amp; F Group</p> <p>Ian Dickinson OPCC/ David Fairclough Sec LP&amp;CP</p>

ANTICIPATED DATE	KEY DECISION / ITEM OF BUSINESS / CONTACT OFFICER / CONSULTATION DETAILS	CONTACT OFFICER
<u>July 2020</u>	<p><b>Forward Plan 2020/21</b> Report of the Secretary Lancashire Police &amp; Crime Panel</p> <p><b>OPCC Annual Report 2019/20</b> Report of the Police &amp; Crime Commissioner</p> <p><b>Police &amp; Crime Plan – Update Report</b> Report of the Police &amp; Crime Commissioner</p> <p><b>Police &amp; Crime Plan – Performance Report</b> Report of the Police &amp; Crime Commissioner</p> <p><b>Decisions Report</b> Report of the Police &amp; Crime Commissioner</p>	<p>David Fairclough Secretary LPCP</p> <p>Ian Dickinson OPCC</p> <p>Ian Dickinson OPCC</p> <p>Ian Dickinson OPCC</p> <p>Ian Dickinson OPCC</p>

## Agenda item

### Police and Crime Panel

Meeting to be held on 9<sup>th</sup> December 2019

### MONITORING OF COMPLAINTS

Contact for further information:

David Fairclough (01254) 585642 Secretary Lancashire Police & Crime Panel,  
[david.fairclough@blackburn.gov.uk](mailto:david.fairclough@blackburn.gov.uk)

### Executive Summary

This report sets out the current position with regard to communications relating to potential complaints received up to 31st August 2019 in relation to the Police and Crime Commissioner.

### Recommendation

That the update in relation to communications and complaints be noted.

### Background and Advice

Since the commencement of the Panel in 2012 there have now been 73 recorded communications which at the outset were described by the complainants as complaints against the Police & Crime Commissioner, and 67 outcomes have been reported to previous meetings.

Many of these communications as reported previously however did/do not relate directly to the conduct of the PCC and therefore do not, under the terms of the governing regulations come under the jurisdiction of the Police & Crime Panel.

Many communications received focus on the alleged conduct of police officers or the chief constable, and these are matters for which there are other complaints processes and appropriate authorities to deal with such matters.

Since September 2019 through to 19<sup>th</sup> November 2019 there have been a further 6 communications/complaints, 3 of which, (69), (70) and (73) related to such operational police matters.

In respect of (68), this matter related to a complaint about the conduct of a survey by an officer in the Police and Crime Commissioners Office and the

complaint was re-directed to the Director of the Office of the Police and Crime Commissioner to handle as the appropriate authority to respond.

In respect of (71), this complaint related to allocation of funding to an organisation and continued complaints about an individual. On initial assessment it was found that the Commissioner had responded to the enquiries previously and that the complaint was repetitious relating to a previous set of complaints reviewed and responded to by the Secretary, i.e. (39) in 2017 and (51) in 2018.

In respect of (72), this complaint is currently subject of initial assessment and the outcome will reported to the next meeting.

### **Consultations**

N/A

### **Implications:**

This item has the following implications, as indicated:

### **Legal Implications**

The procedures adopted by the Panel comply with the Elected Local Policing Bodies (Complaints and Misconduct) Regulations 2012 which are issued under the Police Reform and Social Responsibility Act 2011 for the handling of complaints and matters concerning the conduct of the holders of the office of Police and Crime Commissioner.

### **Financial Implications**

There are no direct financial implications arising from this report. It is proposed the handling of such complaints will be contained within existing resources.

### **Risk management**

The requirement to monitor and record complaints against the PCC and DPCC is in accordance with the provisions of The Elected Policing Bodies (Complaints and Misconduct) Regulations 2012.

### **Local Government (Access to Information) Act 1985**

#### **List of Background Papers**

<u>Paper</u>	<u>Date</u>	<u>Contact/Directorate/Tel</u>
Agenda and Minutes from	November 2012	David Fairclough HR, Legal & Corporate Services 01254 585642



Agenda and Minutes from July 2014

David Fairclough  
HR, Legal & Corporate  
Services  
01254 585642

Agenda and Minutes from March 2016

David Fairclough  
HR, Legal & Corporate  
Services  
01254 585642